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Message Text

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ORIGIN EUR-25

INFO OCT-01 ISO-00 FEA-02 AEC-11 AID-20 CEA-02 CIAE-00

CIEP-03 COME-00 DODE-00 EB-11 FPC-01 H-03 INR-11

INT-08 L-03 NSAE-00 NSC-07 OMB-01 PM-07 RSC-01 SAM-01

SCI-06 SP-03 SS-20 STR-08 TRSE-00 FRB-03 PA-04 USIA-15

PRS-01 EPA-04 CEQ-02 DOTE-00 COA-02 IO-14 NSF-04

FMC-04 /208 R

DRAFTED BY EUR/CAN:LFJANOWSKI:MGH
APPROVED BY EUR:RZSMITH
EUR/CAN:EMBROWN
---------- 114709
R 062008Z AUG 74
FM SECSTATE WASHDC
TO AMEMBASSY OTTAWA
INFO AMCONSUL VANCOUVER

UNCLAS STATE 171052

E.O. 11652: N/A
TAGS: CA, ENV, ENRG, ETRN
SUBJECT: OIL TRANSPORT AND POLLUTION PROPOSALS

1. FOLLOWING ARE TEXTS OF LETTERS BETWEEN CANADIAN EMBASSY AND DEPARTMENT ON CANADIAN WEST COASENVIRONMENTAL PROPOSALS. SIGNIFICANT DIFFERENCE IS THAT GOC FAVORS COMMENCING TALKS WITH SENIOR LEVEL MEETING IN TANDEM WITH GARRISON DISCUSSIONS WHILE WE FAVOR WORKING LEVEL DISCUSSIONS IN SPECIFIC AREAS BEGINNING IN SEPTEMBER.

2. TEXT CANADIAN EMBASSY LETTER OF JULY 12:

QUOTE DEAR MR. SMITH: IN LIGHT OF THE ENCOURAGING RESPONSE CONTAINED IN YOUR NOTE OF JUNE 17 ON WEST COAST
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TANKER TRAFFIC, FOR WHICH WE THANK YOU, I WOULD NOW LIKE

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TO PROPOSE THAT OFFICIALS OF OUR TWO GOVERNMENTS MEET LATER THIS SUMMER TO BEGIN DISCUSSIONS ON THIS MATTER. SUBJECT TO YOUR CONCURRENCE, I SUGGEST THAT THESE DISCUSSIONS BE ORGANIZED ALONG THE FOLLOWING LINES:

FOR ITS PART CANADA WOULD PROPOSE TO NOMINATE TO THE CANADIAN DELEGATION NINE SENIOR OFFICIALS, TWO FROM THE DEPARTMENT OF EXTERNAL AFFAIRS, AND ONE EACH FROM ENVIRONMENT CANADA, DEPARTMENT OF FINANCE, MINISTRY OF TRANSPORT, DEPARTMENT OF ENERGY, MINES AND RESOURCES, THE NATIONAL ENERGY BOARD, THE DEPARTMENT OF NATIONAL

DEFENCE AND POSSIBLY THE PROVINCIAL GOVERNMENT OF BRITISH COLUMBIA. THIS DELEGATION WOULD MEET WITH ITS AMERICAN COUNTERPART TO DISCUSS AND ATTEMPT TO REACH AGREEMENT ON THE MATTERS REFERRED TO IN OUR RECENT EXCHANGE OF NOTES.

WHEN NECESSARY, TALKS COULD TAKE PLACE AMONG EXPERTS FROM BOTH COUNTRIES. FOUR AREAS WHICH COULD REQUIRE SUCH CONSULTATION ARE: LOGISTICS AND SUPPLY INCLUDING ALTERNATIVE SUPPLY ROUTES TO THE PUGET SOUND AREA; VESSEL TRAFFIC MANAGEMENT SYSTEMS; LIABILITY AND COMPENSATION PROCEDURES AND MECHANISMS; AND JOINT RESEARCH PROGRAMS.

I WOULD WELCOME YOUR COMMENTS ON THE ABOVE PROPOSALS, WHICH COULD, OF COURSE, ALSO BE DISCUSSED AT OUR FIRST MEETING. YOURS SINCERELY, J. R. MCKINNEY, CHARGE D'AFFAIRES, A.I. UNQUOTE.

3. TEXT DEPARTMENT REPLY OF JULY 31:

QUOTE DEAR MR. MINISTER: IN YOUR LETTER OF JULY 12, YOU SUGGESTED AN OUTLINE FOR OUR FORTHCOMING DISCUSSIONS ON SEABORNE OIL TRANSPORT AND POLLUTION PROBLEMS, AND PROPOSED THAT BOTH GOVERNMENTS CREATE INTERDEPARTMENTAL DELEGATIONS OF SENIOR OFFICIALS TO INITIATE DISCUSSIONS. THESE WOULD BE FOLLOWED BY TALKS BETWEEN EXPERTS OF THE TWO GOVERNMENTS IN SPECIFIC UNCLASSIFIED

SUBJECT AREAS WHEN AND AS REQUIRED.

AS YOU KNOW,I AM SCHEDULED TO RETIRE FROM THE FOREIGN SERVICE NEXT MONTH. WHILE I AGREE THAT SOME KIND OF SENIOR U.S. INTERAGENCY COORDINATING COMMITTEE WILL BE REQUIRED FOR THESE DISCUSSIONS AND THAT THIS COMMITTEE SHOULD CONDUCT OR COORDINATE THE U.S. PART OF OUR BILATERAL CONSULTATIONS, I BELIEVE I SHOULD NOT PRE-

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JUDGE THIS FOR MY SUCCESSOR. I WOULD, THEREFORE, PREFER TO LEAVE TO HIM THE CHOICE OF THE ADMINISTRATIVE STRUCTURES AND MODALITIES WHICH HE FEELS WOULD BE MOST APPROPRIATE AND EFFECTIVE.

I BELIEVE, HOWEVER, THAT IT WOULD BE USEFUL TO BEGIN PROMPTLY WITH A SERIES OF AD REFERENDUM DISCUSSIONS IN FIVE SPECIFIC AREAS. THESE COULD INCLUDE (1) LIABILITY AND COMPENSATION MECHANISMS AND PROCEDURES, (2) VESSEL TRAFFIC MANAGEMENT SYSTEMS, (3) JOINT RESEARCH PROGRAMS, (4) NAVIGATIONAL QUESTIONS UNRELATED TO PUGET SOUND PROPER, AND (5) LOGISTICS AND SUPPLY QUESTIONS INCLUDING ALTERNATIVE SUPPLY ROUTES

TO THE PUGET SOUND AREA. I THINK THAT THIS APPROACH WOULD PERMIT RAPID PROGRESS AND ALLOW US TO DEFINE BETTER THE PROBLEMS AND POTENTIAL SOLUTIONS THAT SHOULD BE CONSIDERED AT THE SENIOR LEVEL.

IF YOU COULD AGREE WITH THIS ALTERNATIVE APPROACH, I SUGGEST THAT YOU PROPOSE DATES AND LOCATIONS FOR THESE MEETINGS AND SPECIFIC AGENDA ITEMS FOR DISCUSSION. WE THEN WOULD PROPOSE ANY ADDITIONAL ITEMS THAT MIGHT BE APPROPRIATE AND A SPECIFIC TIMETABLE FOR YOUR APPROVAL. IN VIEW OF THE NECESSARY COORDINATION THAT WILL BE INVOLVED AND THE DIFFICULTIES INVOLVED WITH CONDUCTING NEGOTIATIONS DURING THE VACATION PERIOD, I BELIEVE THAT MID-SEPTEMBER WOULD BE AN APPROPRIATE DATE TO SET FOR THE BEGINNING OF DISCUSSIONS. SINCERELY, RUFUS Z. SMITH, DEPUTY ASSISTANT SECRETARY FOR CANADIAN AFFAIRS. UNQUOTE. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLLUTION CONTROL, DIPLOMATIC COMMUNICATIONS, MEETINGS, INTERGOVERNMENTAL COOPERATION, PETROLEUM TRANSPORTATION
Control Number: n/a
Copy: SINGLE
Draft Date: 06 AUG 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: n/a
Disposition Approved on Date:
Disposition Authority: n/a
Disposition Case Number: n/a
Disposition Comment:
Disposition Date: 01 JAN 1960
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE171052
Document Source: CORE
Document Unique ID: 00
Drafter: LFJANOWSKI:MGH
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740215-0171
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740870/aaaachww.tel
Line Count: 145
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: UNCLASSIFIED
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: n/a
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 21 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <21 JUN 2002 by reddocgw>; APPROVED <12-Aug-2002 by garlanwa>
Review Markings:

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US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: OIL TRANSPORT AND POLLUTION PROPOSALS
TAGS: SENV, ENRG, ETRN, CA
To: OTTAWA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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